

So You Want to be a Community Wind Developer



CERTS Conference

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Community Wind Handbook



- Handbook is part of larger Tool Box, includes:
 - New proforma model tool
 - Annotated examples of various legal agreements
 - Detailed review of policy incentives
 - New case studies
- Expected to be online Spring 2007



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Community Wind Handbook

- Practical tips on what to expect when developing a 2-50 MW community wind project
- Handbook - Sponsors
 - AURI/Center for Producer Owned Energy
 - Southwest Initiative Foundation
 - MN Corn Growers Association
 - Windustry
 - CERTs
 - The Minnesota Project
 - Rural Minnesota Energy Board
- Developed and reviewed by broad team of community wind, legal, engineering & financial experts



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Wind Development Phases:

Wind Development Process and USDA application (based on 2003 NOFA)

Phase IV

- O
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Wind Development Process and USDA application (based on 2003 NOFA)

Phase III

- S
- P
- C
- C
- O

Wind Development Process and USDA application (based on 2003 NOFA)

Phase II

- Power Purchase Agreement
 - > At least a letter of intent to purchase from
- Financing
 - > Final Feasibility Analysis
 - Full project funding plan
 - Verification of leveraged funds
 - > Risk Analysis
- Preconstruction engineering
- Construction bidding
 - > Performance and Payment Bond
- Easement Agreement

Wind Development Process and USDA application (based on 2003 NOFA)

Phase I

- Initial Site Selection
- Wind resource assessment
- Land acquisition - Options/Easements
- Permitting
 - > Conditional/Special Use Permit
 - > Initial FAA Approval Form 7460-1



Community Wind Project Development Steps

- Community wind projects parallel development of ethanol plant
- Multi-million dollar business requires:
 - Experts in business, finance & engineering
 - Diverse Board of Directors
 - Patience and perseverance
 - Attract equity/debt finance partners
- Substantial rewards for community



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Critical Development Milestones

- Secure land with demonstrated bankable wind resource
- Secure permits & development financing
- Complete negotiation of PPA, interconnection & transmission agreements
- Arrange capital financing
- Procure wind turbines, contract construction
- Build & commission project

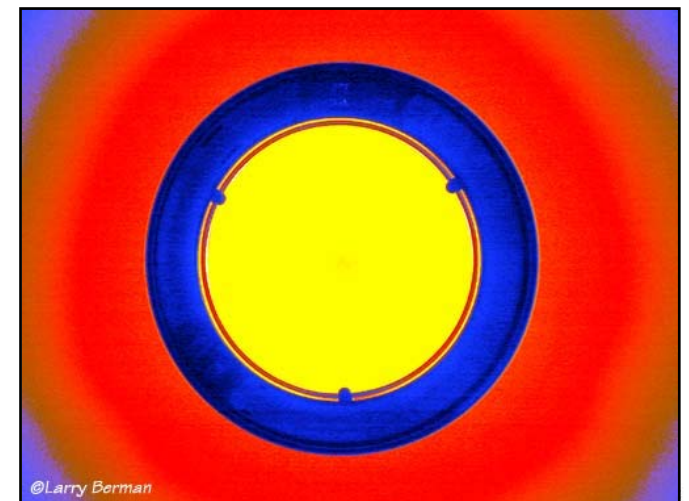
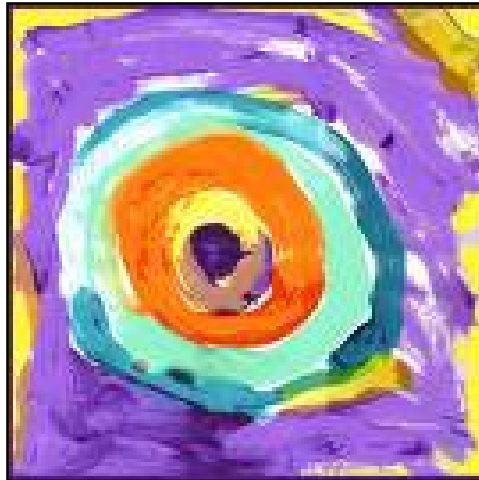


Project Goals: Decisions to Make Up Front

- Business objectives need to be clear at outset, drive many decisions along way
 - New business for local community members to own
 - Develop a project as hedge against rising energy prices for farming operation
 - Create long-term revenue stream
 - Economic return
- Scale of project often dictated by # of investors, size of site, and utility grid
 - Some questions, such as land area available for development, may be flexible

Keep Mission Statement in Mind **ALWAYS!**

Does the Project Pro Forma
Accomplish Original Goals?





Project Goals: Decisions to Make Up Front

- Join forces with others, aggregate into larger project to improve economics?
 - \$85M 50 MW project may bring substantially greater returns than \$4M 2 MW project
 - Incentives targeting 2-5 MW projects make smaller projects more feasible, easier to justify
- Decide level of involvement, based on:
 - Time & effort you want to contribute
 - Risk and return you are willing to take
 - Legal feasibility of your situation

Community Wind Can Pave the Way

Massachusetts

- Hull Municipal Utility installed 660 kW turbine in 2001
- Project was so successful that town installed much more visible 1.8 MW turbine at landfill in 2006
- IBEW installed 100 kW turbine with 50% MTC funding in 2005 along major Boston highway
 - Countering opposition to Cape Wind, which could provide numerous jobs for licensed electricians



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Choosing a Business Structure

- 3 basic ways to participate in wind:
 - Lease your land to wind developer
 - Join with others in investing
 - Own turbine(s) yourself
 - Any combination
- Eligibility requirements for various incentives and financing options
- Establish bylaws & charter, investors' required Rate of Return

Small Projects Can Lead the Way for More

Spirit Lake, Iowa

- School District installed 250 kW wind turbine 1993
- Project was so successful that School District installed a 750 kW turbine in 2001
- Community welcomed multiple large wind farm developments
- Iowa now hosts 22 MW of locally-owned and 814 MW of commercial-scale wind





Do you have what it takes?

- Putting together a wind project is complex - you need to know your strengths and weaknesses
- Entrepreneurship matters
- Choose your team
 - Independent thinker
 - Self-discipline and Drive
 - Creativity
 - Risk taking
 - Intuitive, Confident, Flexible, Receptive



Putting Together Your Project Team

- Entrepreneurial spirit
- Need experienced leadership and sound governance to provide accountability for decision-making
- People that you bring together can make or break project
- Strong business operations structure and CEO to steer through management issues, ensure ongoing oversight

Minwind Energy, Luverne, Minnesota



Farmer Ownership:

- Nine LLCs, 11 wind turbines owned by 200+ local investors.
- Installed in 2002 and 2004.
- Goals: local economic dev., maximize return on investment, diversify local economy.





Other Key Team Members

- Strong & diverse board
 - Community members with business & legal expertise to assure investors funds will be used responsibly
- Effective project manager
 - Team leader assigns tasks, ensures deadlines met & efficient use of resources
- Hire expertise in:
 - Wind resource assessment, EIS, engineering, interconnection, construction, legal contracts



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The Business Plan

- Wind Projects are require disciplined use of business methods and tools –
 - Energy is capital intensive!
 - By the time you break ground – your path is determined for years to come.



The Business Plan

What is a business plan?

- Any plan boils down to three questions:
 - Where am I?
 - Where do I want to be?
 - How do I get there from here?
- A business plan is a document and a process
 - Helps the entrepreneur determine if a new venture is feasible,
 - Helps the business “Go to the Bank” and
 - Helps the business guide operational plans with strategic directions.
- Ultimately Guides Action!



The Business Plan

- What is your product:
 - Wind energy = electrons + “environmental attributes”
 - Can you brand for higher value?
 - How does it fit into a system.
 - Risk management
 - Future carbon costs
 - Hedge against gas prices
 - System reliability
 - Low cost electrons
 - Short turn around time
 - Regulatory compliance
 - Renewable Electricity Standard
 - C-BED Goal
 - Interstate Air Quality Rules



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The Business Plan

- What is your market and how do you make a sale?
 - Utilities → Renewable Electricity Standard drives a market beyond the value of the electrons.
 - C-BED creates a further “market” enabling higher value.
 - Non-utilities – Behind the meter large users
 - Corn Plus Ethanol Plant.
 - Federal Facilities
 - Tradable Renewable Credits
 - Fortune 500 Companies, Socially Conscious Buyers, “Green” Companies



The Business Plan

- How you define your product and market interact to define your project:
 - Xcel/ Great River Energy – 20+ MW
 - Medium Muni - 10 MW
 - Small Muni - 2 MW
 - Ethanol plant – 5 MW

The Business Plan – The SWOT

	Strengths	Weaknesses
Internal	<ul style="list-style-type: none">- Control good site- Good relationships with local utilities	<ul style="list-style-type: none">- Too small to secure a turbine directly from mfg.
	Opportunities	Threats
External	<ul style="list-style-type: none">-Expanded Renewable standard-Local utility wants to do a local project	<ul style="list-style-type: none">-PTC expiration-Changing turbine market



The Business Plan

- Who are your competitors and how do you beat them or find ways to work with them?
 - Existing utility generation
 - Gas/hydro/coal/nukes
 - Energy efficiency
 - New generation capacity
 - Other renewable technologies
 - Fossil technologies
 - Other wind developers
 - National / International Developers
 - Other community wind developers
 - Utility self-build projects

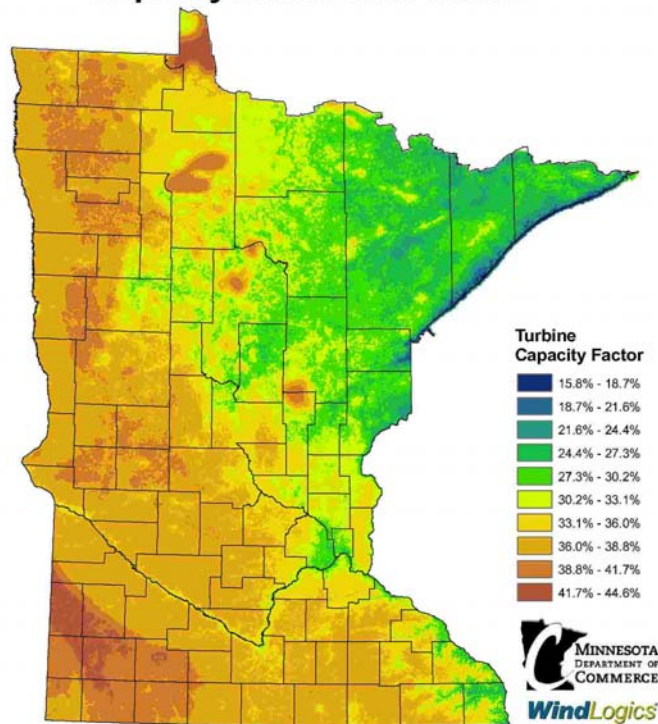


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Siting – Wind Resource

Minnesota's Wind Resource by Capacity Factor at 80 Meters



This map has been prepared under contract by WindLogics for the Department of Commerce using the best available weather data sources and the latest physics-based weather modeling technology and statistical techniques. The data that were used to develop the map have been statistically adjusted to accurately represent long-term (40 year) wind speeds over the state. Capacity factors are based on a 1.65 MW turbine, and production has been discounted 15% to represent real world conditions. Data has been averaged over a cell area 500 meters square, and within any one cell there could be features that increase or decrease the values shown on this map. This map shows the general variation of Minnesota's wind resource and should not be used to determine the performance of specific projects.

January 2006

- It's all about the wind, right?
- Yes and no:
- Wind resource drives production potential, but not necessarily the value.
- Other factors matter too – access to the grid and regulatory constraints.

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Siting – Permitting Issues

Wind is good, but not in the wrong place!
Permitting is designed to protect the Public:

- Health
- Safety
- Welfare

Even if you like
it, your neighbors
might not.





Siting – Permitting Issues

- Who regulates?
 - Minnesota PUC and Local Governments
 - Under 5 MW → Local Government
 - Over 5 MW → Minnesota PUC / DOC
 - Clarity is lacking on how to measure 5 MW.
 - Legislative changes likely
 - Clarify that aggregated projects are sited as one project and allow Counties to elect to regulate up to 25 MW.



Siting – Permitting Issues

- Who else is involved?
 - Federal Aviation Administration – if over 200 feet.
 - Federal Environmental Review – if “federal action” such as a USDA grant is involved
 - Triggers Agency Notice including
 - DNR, USFW, Tribes, Mn Historical Society, etc.
 - State permits involve “alternative environmental review” also triggering agency notices.

Siting – Permitting Issues

- Fatal Flaws or serious issues
 - Airport Impacts
 - Rare Species / Sensitive Habitats
 - Archeological Resources
 - Conflicting Land Uses
 - Scenic Resources
 - Microwave beam paths



Wind Resource Assessment

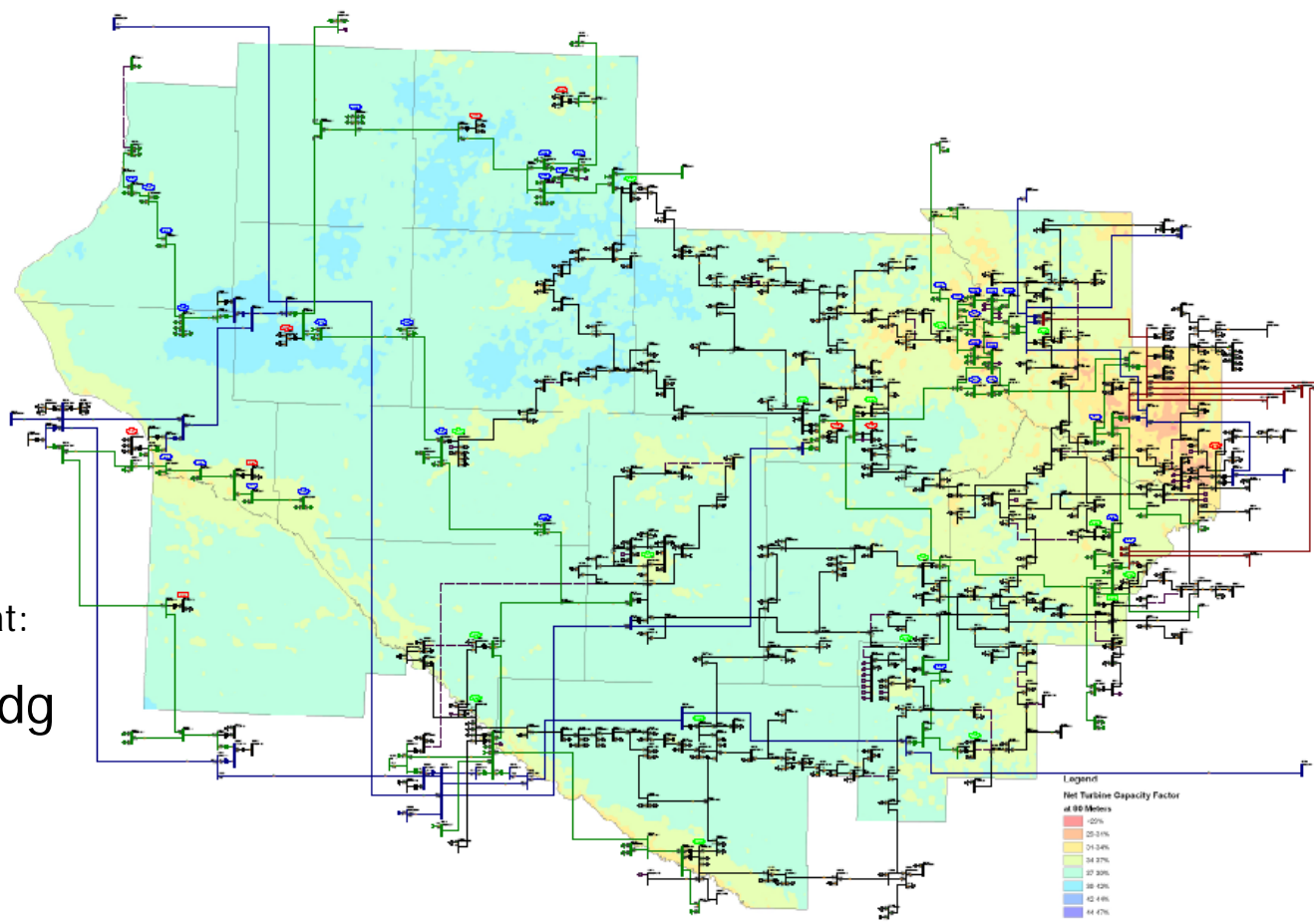
- Rough estimate on state wind map and other available data
- Potential sites:
 - Class 4 or higher
 - Clear of trees and buildings
 - Higher than surrounding land
 - In close proximity to 3-phase distribution or transmission lines
- Site-specific meteorological study



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New Transmission and Wind Resource Maps



Find maps and study report at:
www.windustry.org/dg



Study performed by CapX 2020 Utilities



Wind Project Proforma

- It's essentially a financial plan or projection for how the project will perform over it's life of 20-30yrs
- It includes capital costs, revenue, expenses and operating assumptions
- All combined on a worksheet it provides a tool for analyzing impact of project risk, returns and uncertainties



Overview of Proforma

Cost components include land leases, turbines, towers, construction costs, interconnection & system upgrades, Property taxes, O&M, insurance, cost of financing

- Revenues include PPA, Green Tags, Prod. Incentives

- What can the proforma tell you
 - How uncertainties in the wind speed will affect returns to investors
 - How changes in financing assumptions affect project economics
 - How changes in project layouts affect costs and project economics



Project Financing:

What Will Your Banker Want to Know?

- Can your project cover debt service?
 - Solid business plan
 - Review of PPA
 - Review of the proforma
 - Wind resource assessment done properly
 - Proper legal structure
 - Site control
 - Competency of board and investors

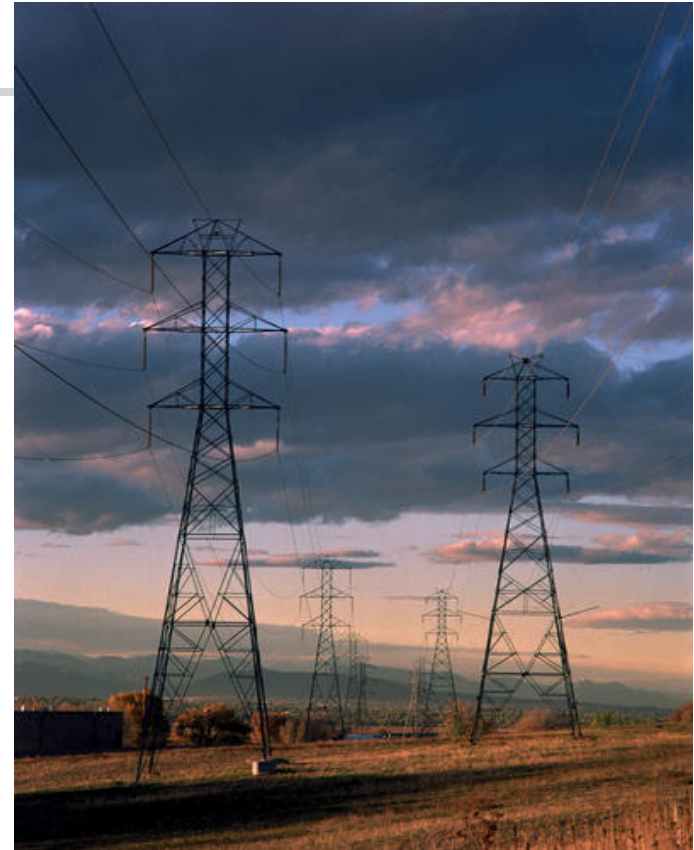


Power Purchase Agreements

- Legal document defines financial obligations between project and utility purchasing energy
 - When project can and can't produce energy
 - Payment schedules
 - Reporting obligations
 - Indemnity clauses
 - Rate(s) of purchase

Connecting to the Grid

- Working with your utility
- Choosing a consultant
- MISO steps to determine cost & capability
 - Interconnection application
 - Initial feasibility study
 - System impact study
 - Facility study
 - Optional study
 - Interconnection agreement



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Turbine Procurement

- Selection depends primarily on turbine availability and:
 - Wind resource & goals of project
 - Price & down payment required to secure order
- Long waiting lists, often several years



- Talk with other wind developers to choose manufacturer & model
- Do your homework, negotiate solid warranty

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Resources for Prospective Wind Developers

- General Wind Resources
 - Clean Energy Resource Teams
www.cleanenergyresourceteams.org
 - Windustry: www.windustry.org
 - C-BED Steering Committee: www.cbcd.org
 - American Wind Energy Association: www.awea.org
 - US DOE Energy Efficiency and Renewable Energy
<http://www.windpoweringamerica.gov>
 - National Renewable Energy Laboratory www.nrel.gov
 - National Wind Coordinating Committee
www.nationalwind.org
 - Minnesota Dept. of Commerce www.commerce.state.mn.us



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Resources for Prospective Wind Developers

■ Business Development Resources

- Economic Development Professionals
 - See your local government for specifics
- Regional Development Organization www.mrdo.org
- Small Business Development Centers www.mnsbdc.com
- MN Dept. of Employment and Economic Development
www.deed.state.mn.us

Starting a Business in Minnesota

- Rural MN Initiative Foundations
www.mcknight.org/greatermn/initiatives_foundation.aspx
- Economic Development Association of Minnesota
www.edam.org
- Cooperative Development Services www.cdsus.coop



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Resources for Prospective Wind Developers



- Transmission Resources
 - Midwest Independent System Operator www.midwestiso.org
 - Wind on the Wires www.windonthewires.org
 - Transmission Utilities aka Capx2020 www.capx2020.com
 - Minnesota Electric Transmission Planning www.minnelectrans.com
 - Minnesota Distributed Generation Interconnection Standards www.newrules.org/dgtariff/
 - Transmission Line Map <http://www.mnplan.state.mn.us/maps/ElecTran03.pdf>

Resources for Prospective Wind Developers

- Siting and Permitting
 - Minnesota Public Utilities Commission
<http://energyfacilities.puc.state.mn.us/>
 - Minnesota Department of Commerce
 - Contact: Larry Hartman
 - Local County Planning and Zoning Administrator
 - CERTs Model Wind Ordinance
www.cleanenergyresourceteam.org
 - Federal Aviation Administration Notice of Proposed Construction
 - <http://forms.faa.gov/forms/faa7460-1.pdf>
 - Guidance on Notice in Advisory Circular [AC 70/7460-2K](#)



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Resources for Prospective Wind Developers

- MN DNR
 - Rare Species Info (Natural Heritage Database)
http://www.dnr.state.mn.us/ecological_services/nhnrp/index.html
 - Local Wildlife Offices:
http://files.dnr.state.mn.us/contact/wildlife_managers.pdf
- Minnesota Historical Society (State Historical Preservation Office) Archeological Site Database
www.mnhs.org/shpo/
- MNDOT Office of Electric Communications – 800 MHz Microwave Public Safety Communication System
<http://dot.state.mn.us/oec/statewide/statewideinfo.html>



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Major Points to Keep in Mind

- Rapid expansion of community wind due to improving economics and effective public policies
- Economic, social and environmental advantages accrue to local community
- Be prepared to explain to your neighbors how the project will help keep their power costs down and answer their basic questions

Major Points to Keep in Mind

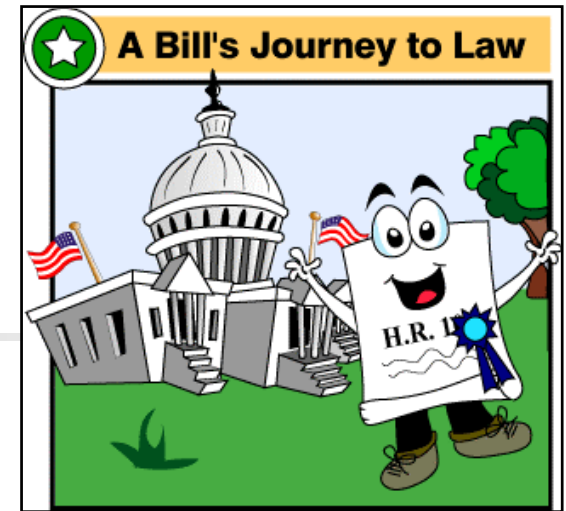
- Projects take hard work, innovation, champions and public policy support
 - Planning and development typically takes several years
 - Dedicated team of professionals with consultants in business, finance, easements, PPAs, engineering, construction & project management
- Provide major new economic opportunities connecting main street America with a new industry



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Policy Opportunities



- Energy topics are hot at both the state and federal level
- Multiple energy bills moving ahead

Now is the time to open dialogue with elected officials