## Solar Possible Kick-Off Event



#### **Peter Lindstrom**

Clean Energy Resource Teams (CERTs)
March 14, 2018







## **CERTs:**

# Minnesotans Building a Clean Energy Future



Mission: We connect individuals and their communities to the resources they need to identify and implement community-based clean energy projects







## **Today's Conversation**



- Overview of the Solar Opportunity for Local Governments & Schools (Peter Lindstrom)
- Benefits & Examples of Collaborative Solar Procurements (*Trevor Drake*)
- OES Master Contract RFP & Proposed Joint RFP Process (Larry Herke and Jordan Wente)
- Participation & Next Steps (*Trevor Drake*)
- Q&A/Discussion (Lissa Pawlisch)
- Post Event: Optional Tour of Rooftop Solar Array



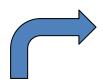
## **B3** Benchmarking

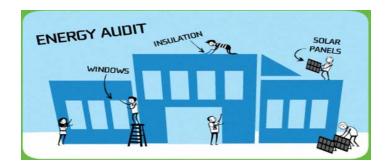


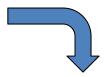


## **LEEP – Local Energy Efficiency Program** & GESP - Guaranteed Energy Savings Program \*\* CRCE TO STATE OF THE STA









#### **BENCHMARK!**







## **Encourage Solar Development**















## You've Got Options!

- Green Tariffs
  - Xcel RenewableConnect Government
- Community Solar Gardens
- Third-Party Solar Financing
- Direct Purchase



## **Green Tariffs & Community Solar Gardens**



- Green Tariffs
  - Xcel RenewableConnect Government
- Community Solar Gardens

	Xcel Renewable Connect	Community Solar Gardens
RECs	<b>√</b>	
Savings		$\checkmark$
Term Flexibility	$\checkmark$	
Availability	$\checkmark$	(maybe)
Encouraging Clean Energy	$\checkmark$	$\checkmark$

## **Third-Party Solar & Direct Purchase**



#### **Third Party Advantages**

- No Upfront Costs/Take Advantage of Tax Credits
- No Maintenance Costs
- Predictable Cost of Electricity
- PPA (No Power Created? No \$)

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#### **Third Party Challenges**

- Long Term Contract w/Complex
   Terms
- Purchase Price Uncertainty

#### **Direct Purchase Advantages**

- Ability to Use Cheap Public Debt
- Full Control Over Project
- Typical Project Management: Design, Bid, Build

#### **Direct Purchase Challenges**

- Finding the \$\$\$\$
- Project Management & Ongoing Maintenance
- No Tax Credits or Accelerated Depreciation

## Who's Doing Third-Party Solar?

- Annandale Public Schools
- Becker High School
- City of Brooklyn Park
- Burnsville-Eagan-Savage School District
- City of Champlin
- Chippewa Middle School in North Oaks
- City of Crystal
- Chisago Lakes School District
- Chisago Primary School
- City of Cottage Grove
- City of Columbia Heights
- Farmington Schools
- Forest Lake Public Schools
- City of Falcon Heights
- City of Golden Valley
- Hopkins High School
- Holdingford Public Schools
- City of Inver Grove Heights

- Lester Prairie Water Treatment Center
- City of Lindstrom
- City of La Crescent
- City of Minneapolis
- Minneapolis Public Schools
- City of Maplewood
- City of Oakdale
- City of Red Wing
- Rockford Area Schools
- City of Rogers
- City of St. Cloud
- St. Cloud School District
- City of Scandia
- City of Shoreview
- City of St. Paul
- Waconia Public Schools
- City of Woodbury

### Who has done Direct Purchase?



- Hennepin County
- City of Hutchinson
- City of Minneapolis
- Minneapolis Parks
- Mounds View Public Schools
- City of St. Louis Park
- City of St. Paul



## **Woodbury HealthEast Sports Center**





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## **What is Collaborative Procurement?**



Image credit: http://www.health.com/pets/campylobacter-puppy-outbreak

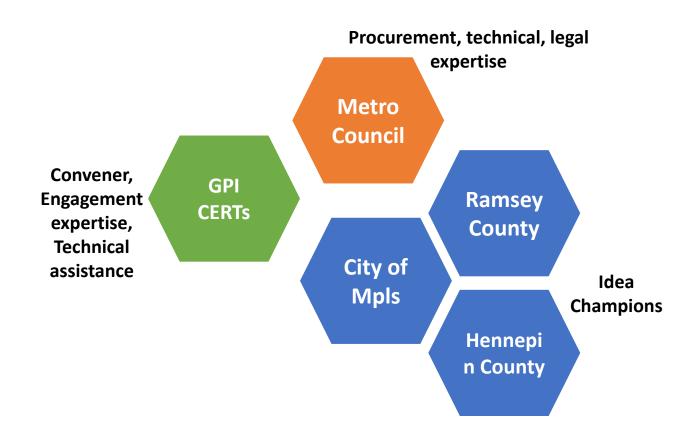


## **Case Study**

# Solar Garden Subscriber Collaborative Minnesota Xcel Territory 2015 –2016



## **Spring 2015:** Formation of Steering Committee



## June 2015: Kick-off Meeting





Image Credit: http://operations.nfl.com/the-rules/evolution-of-the-nfl-rules/

# June-July 2015: "Non-Binding" Letters of Intent to Subscribe



- 1. Must submit in under 2 months
- 2. Must come from proper authority (council/board)
- 3. Must declare how much you electricity you will subscribe if given a "favorable offer"
  - Declared loads will be broken into tickets sized at 250kW (equal to 1/5 of a garden) and entered into a lottery for available subscriptions

# June-July 2015: "Non-Binding" Letters of Intent to Subscribe



Must submit in under 2 months

#### 31 Entities seeking 180 MW total

will subscribe if given a "favorable offer"

 Declared loads will be broken into tickets sized at 250kW (equal to 1/5 of a garden) and entered into a lottery for available subscriptions

## August – December 2015:

RFP, Selection, and Negotiation







## August – December 2015: RFP, Selection, and Negotiation



- Procurement led by Regional Council on behalf of participants
- Selection team comprised of participants and technical experts
- Rank according to qualifications, experience, and price
- Procurement staff negotiate final contracts



## **August – December 2015:**

## RFP, Selection, and Negotiation



- Procurement led by Regional Council on behalf of participants
- Sele
- 5 Vendors offering 70 MW total
- Proc



## January 2016: Lottery!





Image Credit: https://www.psychologytoday.com/blog/affluence-intelligence/201203/lottery-itis

### February 2016: Final Decisions



- Can ONLY accept or deny offers, no changes to contracts
- 1.5 months to take action
- LOTS of technical assistance provided on evaluating offers
   webinars, emails, tools, 1-on-1 calls
- Participants were able to talk to one another about their opinions of the offers

## Results



Government entities attended the project kick-off meeting

31 Submitted letters of intent

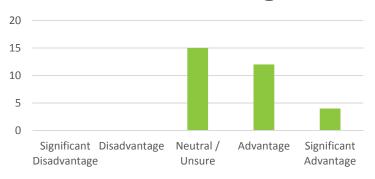
24 Signed agreements

~ 35 MW Solar

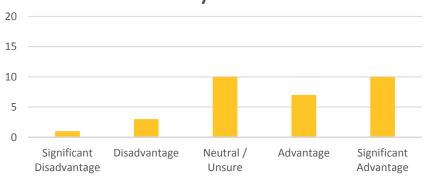
~ 42,000,000 kWh Annual Production

#### What were the advantages of participating?

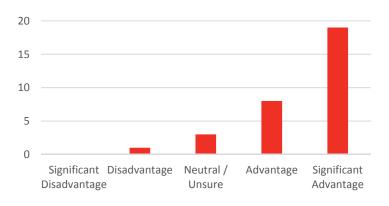
#### **Better Pricing**



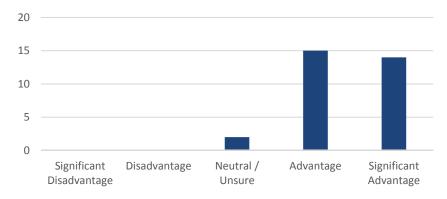
#### Fast Entry to Market



#### **Reduced Staff Time**



#### Peer Learning



#### What were the benefits of participating?



"Significantly reduced city expenditures in terms of contract drafting, proposal vetting, and overall staff time required to participate."

> "Our city attorney advised an RFP was required and we would not have the capacity to manage this with our current staffing."

"Educational and financial analysis tools provided helped with communicating to elected officials."

> "It created a "bigger than just us" environment and that helped others in our organization feel more comfortable with the topic and the process."

## What brought you here?



Image credit: http://totallydogtraining.com/puppy-training-aids/

## Why Collaborative Procurement?



#### Reduced Staff Time

- ✓ Pre-designed, structured process
- ✓ Procurement led by a single entity (including contract negotiations).

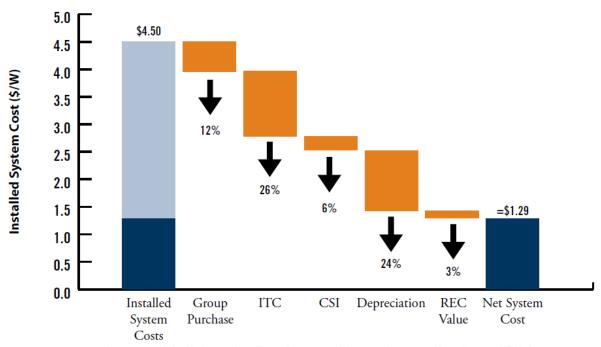
#### Structure for Collaboration and Learning

- ✓ Structured technical assistance (step by step)
- ✓ Build internal capacity
- ✓ Peer learning

#### Economy of scale

- ✓ Better pricing for equipment and financing
- ✓ More competitive contract terms

Figure 1
Impact of Collaborative Purchase and Incentives on Net Cost of PV System



Impact of Collaborative Purchase and Incentives on Net Cost of PV System

Source: World Resources Institute and Optony based on 2010 data in Northern California

## Why NOT Collaborative Procurement?



#### Better pricing not guaranteed

✓ Only way to know is by issuing RFP

#### Standardized Process

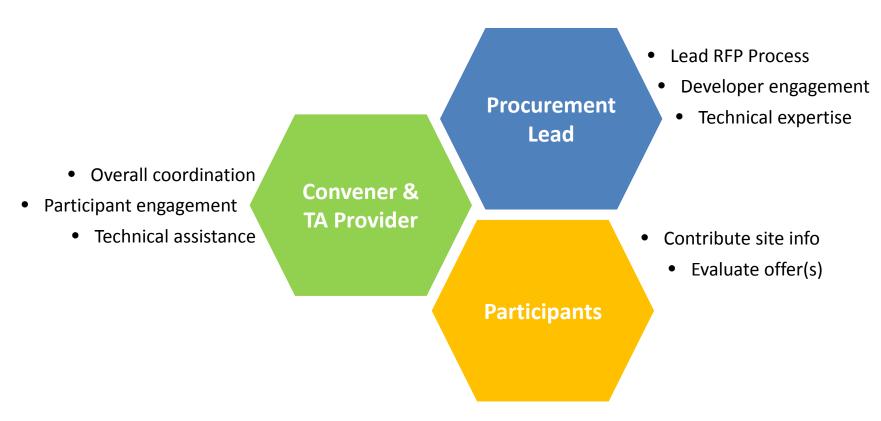
- ✓ Less ability for customization
- ✓ Less individual control

#### Speed of the Group

✓ May not move as fast as a single actor

## **Roles and Responsibilities**





## Request for Proposal: RFP

Larry Herke, Director of Office of Enterprise Sustainability

Jordan Wente, Enterprise Sustainability Program Administrator

March 14<sup>th</sup>, 2017



#### Introduction: OES Mission Statement

The Office of Enterprise Sustainability (OES) supports state agencies by helping to ensure state government operations save money by implementing socially and environmentally responsible solutions.



#### **OES and Solar Procurement**

- OES helps State government to achieve sustainability goals
- Renewable energy procurement
  - Lever towards 30% reduction in GHG emissions relative to a 2005 baseline
- OES with collaboration from the Office of State Procurement wrote a "Solar Master Contract Request for Proposal" to begin systematic, bulk purchasing approach to solar procurement
- 1st State in the U.S. to pursue this type of solar procurement strategy



#### Introduction to RFPs and terms

#### What is a request for proposals (RFP)?

• "Document that solicits proposal, often made through a bidding process, by an agency or company interested in procurement of a commodity, service, or valuable asset, to potential suppliers to submit business proposals."

#### Why pursue an RFP for collective solar purchasing?

- Competitive
- Transparent
- Streamlined
- Contract experience: Department of Admin. Purchases more than \$2b in goods and services each year

#### What does the Solar RFP do?

- Pre-qualify vendors
- Solicits competitive proposals
- Sets price ceilings
- Minimum requirements



### Introduction to State Master Solar RFP

### • RFP specifies:

- Warranties on production and performance of the panels
- Technical efficiencies and quality
- Construction details and specifications
  - Ex) Type of ground mounting, roof top
  - Pollinator friendly installations
  - National electric code standards
  - Institute of Electrical and Electronics Engineers (IEEE) standards

#### • RFP solicits:

- Design and engineering work
- Installation of modules and balance of system
- Operation and maintenance



# State Master Contract Approach

### RFP divided into 4 categories by utility service territory:

- 1. Xcel
- 2. Minnesota Power
- 3. Otter Tail Power
- 4. municipal utilities and rural electric coops

### RFP covers 3 conceptual installations:

- Ground mount
  - 200 kWp DC
- Low slope (flat) roof
  - 100 kWp DC
- Pitched roof
  - 30 kWp DC



## Structure of the Master RFP

## **RFP Outline:**

- 1) Special Terms and Conditions
- 2) Insurance Requirements
- 3) Specifications (Solar Installation specific, technical)
- 4) Design Services Post-Award
- 5) Evaluation Process
- 6) Proposal Content





## **Master Contract Vendor Selection**

- RFP responses are scored
- Seeking 2 vendors are chosen per utility service area
- Establishes formal and legal relationship between the State and vendor for subsequent projects
- Prices for the 3 conceptual installations considered price ceilings
- Projects solicited against the master contract called site specific RFP



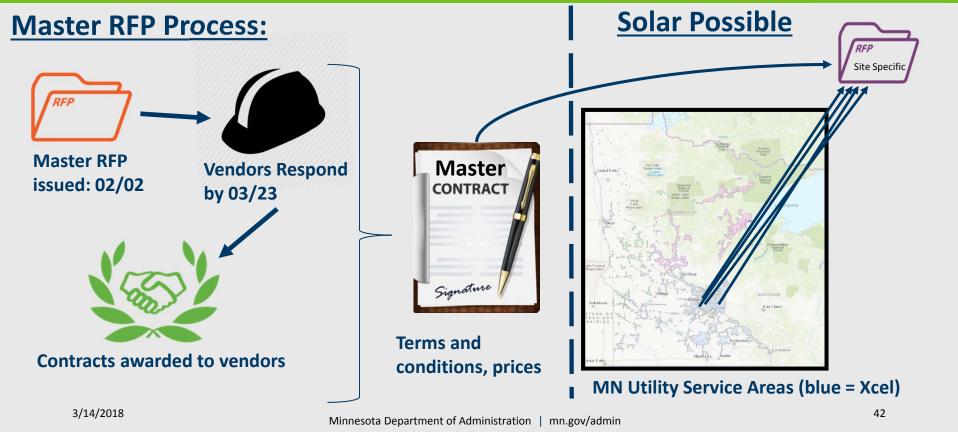
## Master RFP Scoring

- Points awarded based on level of acceptance of the State's terms and conditions.
- 4 phases in selection:
  - Review and select responsive, compliant responses
  - II. Evaluate responses
  - III. Select finalists
  - IV. Sign contracts

Acceptance of Terms & Conditions	100 Points
Experience/Qualifications	300 Points
Quality	300 Points
Diversity and Inclusion	200 Points
Cost Component	100 Points
Total	1000 Points
TG/ED/VO Preference Points (If applicable)	60 Points



## RFP to Solar Possible





# Site Specific RFP contents

 Solar Possible participants screen sites and prepare site specific data:

#### 1. General information

- Location and orientation
- Square footage of unobstructed space...
- Solar resource data (MN LiDAR solar app)

### 2. Ground mount/Roof top data

- Replacement schedule for rooftops
- Current use of land (farming, lawn etc..)

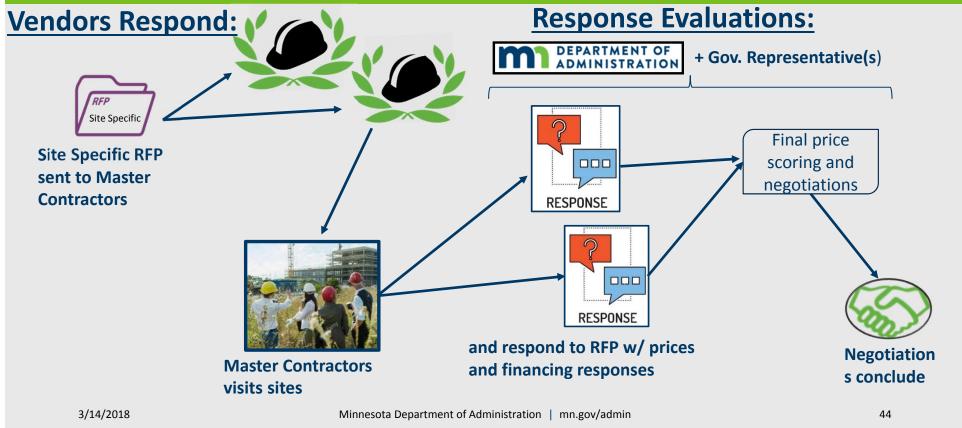
#### 3. Utility data

- Utility bills
- Rates and demand charges





## Solar Possible

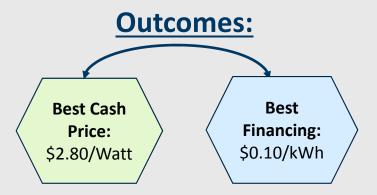




## Site Specific RFP Outcomes

- Contains all agreements in master contract
- Allows for negotiated price deviations
  - Site X less expensive than Y etc..
- 2<sup>nd</sup> site specific RFP round negotiates for best price and best financing on behalf of all

• Questions?



# **Project Phases**



1 Sign up Notes of Interest Letters of Intent Site Self-Assessments



Issue Request for Proposals
Developer site visits
Proposal evaluation and selection
Proposals provided to participants

----NO CONSEQUENCE EXIT OPPORTUNITY-----



Decisions to move forward Installations Review and Celebration

# **Timeline**

Action	Date
Brief Notes of Interest	Due March 30th
Collect Letters of Intent	Due April 30th
Conduct Site Self-Assessments	May 2018
Issue Request for Proposals	Expected June 1st 2018
Conduct Developer Site Visits	June – July 2018
Offer Evaluation and Selection	August 2018
Offers Provided	August 2018
Decisions to Move Forward	Due October 15 <sup>th</sup> , 2018
Installations	Fall 2018 – Spring 2019
Project Promotion and Celebration	Summer 2019

# **Next Steps**



- 1. Casual note of interest
  - Email to Peter Lindstrom by March 30th
- 2. Letters of Intent including potential sites
  - Due by April 30th
- 3. Site Self-Assessments
  - Webinar in early May
  - Assessments due end of May

# **Solar Possible**

## **Capturing Savings for Minnesota Governments**

# **Questions?**







